



ORDINARY MEETING OF COUNCIL

AGENDA

16 MAY 2018



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ORDINARY MEETING OF COUNCIL 16 MAY 2018



Welcome

Welcome to this Meeting of the Port Phillip City Council.

Council Meetings are an important way to ensure that your democratically elected representatives are working for you in a fair and transparent way. They also allow the public to be involved in the decision making process of Council.

About this meeting

There are a few things to know about tonight's meeting. The first page of tonight's Agenda itemises all the different parts to the meeting. Some of the items are administrative and are required by law. In the agenda you will also find a list of all the items to be discussed this evening.

Each report is written by a Council officer outlining the purpose of the report, all relevant information and a recommendation. Council will consider the report and either accept the recommendation or make amendments to it. All decisions of Council are adopted if they receive a majority vote from the Councillors present at the meeting.

Public Question Time

Provision is made at the beginning of the meeting for general question time from members of the public. Questions relating to a topic on the agenda are not permitted during this time but can be asked prior to the discussion of that item.

If you would like to ask a question during Public Question Time, please fill in the blue 'Do You Wish to ask a Question or make a Public Comment' form located outside the chamber and give it to the Administrative Officer.

Public Comment / Question

Any person who has made a written submission on an item and requested that she or he be heard in support of that written submission pursuant to section 223 of the Local Government Act will be entitled to address Council.

If you would like to address the Council and / or ask a question on any of the items being discussed tonight, please fill in the blue 'Do You Wish to ask a Question or make a Public Comment' form located outside the chamber and give it to the Administrative Officer.

When your item is being discussed the Chairperson will call your name and ask you to address the Council. The length of time available to each speaker will be at the Chairpersons discretion.





PORT PHILLIP CITY COUNCIL ORDINARY MEETING OF COUNCIL

To Councillors

Notice is hereby given that an **Ordinary Meeting** of the **Port Phillip City Council** will be held in **St Kilda Town Hall** on **Wednesday, 16 May 2018 at 6.30pm**. At their discretion, Councillors may suspend the meeting for a short break at 8pm and 10pm as required.

AGENDA

- 1 **APOLOGIES**
- 2 **MINUTES OF PREVIOUS MEETINGS**
Minutes of the Ordinary Meeting of Council of the Port Phillip City Council held on 18 April 2018.
- 3 **DECLARATIONS OF CONFLICTS OF INTEREST**
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- 6 **PUBLIC QUESTION TIME**
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- 9 **PEOPLE AND COMMUNITY**
We Embrace Difference, and People Belong
 - 9.1 *Community Flagpole and Banner Scheme* 45
 - 9.2 *Outcomes of the Audit and Risk Committee Meeting - 22 February 2018*
..... 65
 - 9.3 *Public Safety on the St Kilda Foreshore* 67
- 10 **TRANSPORT AND PARKING**
We are Connected and it's Easy to Move Around
 - 10.1 *Kerferd Road - Road User Safety Improvements*..... 81

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11 SUSTAINABILITY

We Have Smart Solutions for a Sustainable Future

Nil

12 PLANNING

We are Growing and Keeping our Character

12.1 *Acland Street 12 month evaluation*..... 101

13 ARTS, CULTURE & ECONOMIC DEVELOPMENT

We Thrive by Harnessing Creativity

13.1 *Gasworks Arts Inc Interim Funding Deed*..... 145

14 ORGANISATIONAL PERFORMANCE

Our Commitment to You

14.1 *Assembly of Councillors*..... 153

14.2 *Quarterly Financial Review - March 2018*..... 171

15 NOTICES OF MOTION

Nil

16 REPORTS BY COUNCILLOR DELEGATES

17 URGENT BUSINESS

18 CONFIDENTIAL MATTERS 183

The information contained in the following Council reports is considered to be Confidential Information in accordance with Section 77(2)(a) and Section 89(2) of the Local Government Act 1989 (as amended).

18.1 *Port Melbourne Bowling Club Lease*

18.2 *Proposed Development - Fishermans Bend*



3. DECLARATIONS OF CONFLICTS OF INTEREST



4. PETITIONS AND JOINT LETTERS

Item 4.1 TT Buckingham Reserve

A Petition containing 60 signatures, was received from residents, with the following:

"I am a permanent wheelchair user and have a petition regarding wheelchair accessibility, social inclusion and community spirit within your Gateway ward that I would like to present to the council.

The Petition relates to TT Buckingham Reserve:

We request that:

- 1. disabled residents be given the opportunity to easily access an off-leash area for their dogs at TT Buckingham Reserve -thereby enabling them to socialise with their neighbours.*
- 2. users of TT Buckingham reserve be allowed to continue to use the reserve as a social hub and for their dogs to be allowed in the reserve off-leash.*

Dogs are permitted off-leash at other reserves in Fisherman's Bend Estate and we see no reason why families and residents around our reserve should be treated differently.

We understand one person has complained to council requesting that the dogs-on-leash rule be enforced at TT Buckingham Reserve. As you can see from this petition, there is a very large number of residents who disagree with this.

We implore you to look into this very "local", but important, issue for residents within your Gateway Ward."

The Petition states the following:-

- As originally planned when the Fishermans Bend Estate was founded in the 1940s, TT Buckingham Reserve acts as a social hub for neighbours.
- The vast majority of users of the park are families and residents who live in the immediate vicinity of the Reserve and many of these people have dogs. Daily, before and after work, neighbours meet in the Reserve with their dogs to socialise.
- There are also a number of mobility-impaired residents with dogs who live in the immediate vicinity of the Reserve. These residents rely on the relatively easy and safe access to the Reserve to socialise with neighbours and exercise their dog. They are not able to access the dog-off-leash beach nor the other off-leash Reserves further afield because they are wheelchair users and/or frail.
- Although there is a very small sign advising that dogs must be on leashes in TT Buckingham Reserve, in practice this has not been enforced. We gather that one member of the public has complained to the City of Port Phillip and requested Rangers enforce bylaws regarding dogs and leashes. Temporary signs were recently affixed to sign posts and poles around the Reserve referring to the requirement for dogs to be leashed.

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- Dogs are permitted off-leash at the other Reserve in the Fishermans Bend Estate, Julier Reserve. We see no reason why families and residents around our Reserve should be treated differently.

We hereby request that:

1. Users of TT Buckingham Reserve be allowed to continue to use the Reserve as a social hub and for their dogs to be allowed in the Reserve off-leash.
2. Disabled residents be given the opportunity to easily access an off-leash area for their dogs – thereby enabling them to socialise with their neighbours.

OFFICER RECOMMENDATION

That Council:

Receives the Petition and notes that officers will provide a response to the Petition at a future Council meeting.

TRIM FILE NO: F18/1
ATTACHMENTS Nil



Item 4.2 Traffic Congestion in West St Kilda

A Joint Letter was received from the West St Kilda Residents Association (WSKRA) relating to evening peak traffic congestion in the minor streets of West St Kilda.

The Joint Letter states the following:-

“Dear Councillors

Thank you for having listened and spoken to the public meeting on 30 April of residents concerned about evening peak traffic congestion in the minor streets of West St Kilda.

Residents were forthright about the negative impacts of the congestion and in putting their views in relation to possible solutions. The attached notes capture the principal matters raised by residents during those discussions. By acclamation, the meeting resolved as follows.

This meeting calls upon the City of Port Phillip to protect the residential amenity of West St Kilda, to enhance residents’, pedestrians’, cyclists’ and motorists’ safety and to facilitate the movement of trams and evening peak traffic by trialing, for an extended period, the following initiatives now:

- *Banning evening peak left-hand turns into Beaconsfield Parade from Fraser, Cowderoy and Mary Streets;*
- *Concurrently, monitoring traffic flow on all streets into Beaconsfield Parade from Kerferd Road to Langridge Street inclusive, to:*
 - *Possibly ban evening, peak, left turns into Beaconsfield Parade from Wright to Langridge Streets inclusive;*
 - *Facilitate evening peak traffic flow on Kerferd Road and Mills Street and entry from them into Beaconsfield Parade; and*
- *Facilitating southbound evening peak traffic flow on Beaconsfield Parade, Jacka Boulevard and Canterbury Road*

Cr Bond informed the residents that Councillors would be meeting on the morning of Wednesday 2 May, and WSKRA asks that Councillors consider this resolution at that meeting.

We also ask that Councillors decide that, within the next three weeks, some designated Councillors, together with WSKRA representatives, meet with VicRoads to discuss prompt implementation of the measures resolved by the public meeting.



OFFICER RESPONSE

A preliminary response outlining current activity aimed at addressing these concerns follows:

Left Turn Bans from Mary St, Cowderoy St and Fraser St Into Beaconsfield Pde.

The proposed treatments are supported in principle, however concerns are expressed with resulting additional traffic on the Park Street/Fitzroy Street intersection that require resolution alongside any turn bans.

Current identified issues are:

- Queuing on Park Street resulting from vehicles waiting to turn into Fitzroy Street.
- Queuing across the tram tracks in Fitzroy Street by right turning vehicles is evident.
- Drivers are required to give way to many road user movements (motor vehicles, bikes and pedestrians).

Additional traffic on this intersection as a result of the proposed left turn bans is likely to result in:

- Increased queue lengths along Park Street/Patterson Street as identified in the traffic impact assessment report
- Increased likelihood of crashes at the intersection of Park Street & Fitzroy Street due to increase in vehicles undertaking right turns.

To ensure the above is mitigated, it is recommended that Fitzroy Street/Park Road be signalised prior to commencement of turn bans.

As the intersection of Park Street and Fitzroy Street is currently identified as a Black Spot (three or more identified crashes over the most up to date five year period), officers have submitted for Federal Black Spot funding in the 2018/19 financial year to address safety in this location. Council co-funding for signalisation of this intersection is accounted for in the draft 2018/19 Council Budget.

Implementation is subject to:

- An independent feasibility report that confirms the suitability of signals in this location.
- VicRoads approval.

Of note, community consultation is required for both turn bans and intersection signalisation.

Facilitation of Southbound evening peak traffic on Canterbury Rd.

Melbourne Metro Rail Authority have identified the intersection of Canterbury Road/Fitzroy Street/Grey Street as part of their Early Works Programme and intend to have North/South traffic flow improvements installed. They have also been advised of the traffic impact assessment undertaken by the City of Port Phillip.

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OFFICER RECOMMENDATION

That Council:

Receives the Joint Letter and notes that officers will provide a complete response to the WSKRA letter at a future Council meeting.

TRIM FILE NO:

F18/1

ATTACHMENTS

- 1. West St Kilda Residents Association Attachment to Joint Letter relating to traffic in West St Kilda**

CONTRIBUTIONS FROM THE FLOOR
PUBLIC MEETING
WEST St KILDA EVENING PEAK TRAFFIC CONGESTION
30 APRIL 2018

IMPACTS OF CONGESTION

Aggressive & dangerous driver behaviour

- Driving through roundabouts on Park St at Cowderoy & Mary Srs
- Blocked Park St roundabouts at Cowderoy & Mary Srs
- Angry drivers & tooting
- Threat of road rage

Dangers to pedestrians & cyclists

Delays to trams

- With Park St parking as it is, nowhere for cars etc to go without obstructing trams
- Trams travelling at dangerous speeds

Traffic signals at the Fitzroy / Canterbury / Grey junction

- Eastbound traffic on Canterbury often impeded when drivers unfamiliar with the junction stop after turning left into Fitzroy when being confronted by what they think is a red light barring their progress but is a red light applying to northbound traffic on Fitzroy
- Northbound traffic on Fitzroy often impeded by drivers stationary in the right-hand lane, expecting the no-right-turn light to change and permit them to turn right

Excessive volume and, when possible, speed on Canterbury

Growth of Mills St traffic volume to dangerous levels

CoPP & VicRoads close lanes / roads without consideration for the downstream consequences

Morning peak car rollover in Park St

POSSIBLE SOLUTIONS

No overall traffic management strategy – fiddling here & there, one intersection etc at a time

Solutions need to be evidence-based – need to monitor impacts of trialled solutions

Have regard for the downstream consequences of possible solutions – monitor impacts of trials – avoid NIMBY solutions

So that CoPP can act now, solutions should not require State Government / VicRoads / police involvement

Lobby State Government / VicRoads as well as CoPP

Major evening peak flows should be on Beaconsfield & Canterbury, both of which are residential streets but streets which have a higher carrying capacity than more minor streets – e.g. Mary & Cowderoy

Exempt residents from such impediments as left turn bans

Encourage increased evening peak use of Aughtie Drive & Lakeside Drive

Facilitate flow on Canterbury:

- Introduce simultaneous flow from Canterbury & Grey at junction with Fitzroy
- Introduce 40 km/h in Canterbury

Beware: facilitating flow simply increases traffic volume

Compliance:

- Arrange police presence
- Use traffic cameras

Provide additional facilities to enable park & ride & thereby reduce the number of vehicles being driven

Ban trucks during evening peak

Modelled on London's congestion tax, apply a tax to vehicles entering West St Kilda in evening peak



5. SEALING SCHEDULE

Item 5.1

Council, at its meeting on 11 August 2015, awarded the Painting Services Panel contract to the following contractors:

- Aesthetic Painting Services Pty Ltd.
- Sweeney Commercial Painting Pty Ltd.
- Programmed Property Services Pty Ltd.
- Petrolo Asset Maintenance Pty Ltd.

Point 1.5 of the resolution states that Council:

- 1.5 Authorises the Chief Executive Officer to execute the further option of two years (as and when required) subject to satisfactory contract performance of Aesthetic Services Pty Ltd, Sweeney Commercial Painting Pty Ltd, Programmed Property Services Pty Ltd and Petrolo Asset Maintenance Pty Ltd.

All four contractors have met all Service Level Agreements and Key Performance Indicators as per the contractual agreement and the Coordinator of Building Maintenance has requested that the contract be extended for a further two years.

Under his delegation from Council, the Chief Executive Officer has executed the further option of two years and signed the contract extension documents. The Contract Extensions require the affixing of the common seal. Under the Local Law number 2/2009, part five, section 29c) the Seal can only be used with the authority of the Council:

Therefore, procedurally, Council needs to resolve to fix the seal to the documents to endorse the contract extensions.

Responsible Manager: **Kirsty Pearce, Senior Governance Advisor**

RECOMMENDATION

That the Common Seal of the Port Phillip City Council be affixed to the above documents.

TRIM FILE NO: **F18/1**
ATTACHMENTS Nil

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6. PUBLIC QUESTION TIME

7. COUNCILLOR QUESTION TIME



9. PEOPLE AND COMMUNITY

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9.2	<i>Outcomes of the Audit and Risk Committee Meeting - 22 February 2018.....</i>	<i>65</i>
9.3	<i>Public Safety on the St Kilda Foreshore.....</i>	<i>67</i>



10. TRANSPORT AND PARKING

10.1	<i>Kerferd Road - Road User Safety Improvements</i>	81
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11. SUSTAINABILITY

Nil

12. PLANNING

12.1 *Acland Street 12 month evaluation*..... 101



13. ARTS, CULTURE & ECONOMIC DEVELOPMENT

13.1 *Gasworks Arts Inc Interim Funding Deed*..... 145



14. ORGANISATIONAL PERFORMANCE

14.1	<i>Assembly of Councillors</i>	153
14.2	<i>Quarterly Financial Review - March 2018</i>	171

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15. NOTICES OF MOTION

Nil

16. REPORTS BY COUNCILLOR DELEGATES

17. URGENT BUSINESS



18. CONFIDENTIAL MATTERS

18.1 *Port Melbourne Bowling Club Lease*

18.2 *Proposed Development - Fishermans Bend*

RECOMMENDATION

That in accordance with Section 77(2)(a) of the Local Government Act 1989 (as amended), the meeting be closed to members of the public in order to deal with the following matters, that are considered to be confidential in accordance with Section 89(2) of the Act, for the reasons indicated:

18.1 Port Melbourne Bowling Club Lease

The information in this report is considered to be confidential in accordance with the Local Government Act 1989 (as amended), as it relates to:

89(2)(d). Contractual matters.

18.2 Proposed Development - Fishermans Bend

The information in this report is considered to be confidential in accordance with the Local Government Act 1989 (as amended), as it relates to:

89(2)(e). Proposed developments.