

STRATEGY AND POLICY REVIEW COMMITTEE
7 JULY 2008

POLICY AND PLANNING

A13	ST KILDA'S EDGE COMMITTEE UPDATE REPORT
LOCATION/ADDRESS:	ST KILDA FORESHORE, ST KILDA
RESPONSIBLE EXECUTIVE DIRECTOR:	GEOFF OULTON, EXECUTIVE DIRECTOR COMMUNITY DEVELOPMENT & PLANNING
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FILE NO.:	12/02/40
ATTACHMENTS:	ATTACHMENT 1 – SKE PROJECTS UPDATE ATTACHMENT 2 – SUMMARY OF CAPITAL WORKS PROJECTS

1. KEY ISSUES

- 1.1. This is the annual report to the Council from the St Kilda's Edge Committee (SKE Committee).
- 1.2. The purpose of this report is to provide an update on the business of the Committee.
- 1.3. The purpose of the SKE Committee is to deliver community benefits through progressing the implementation of the various opportunities outlined in the St Kilda Foreshore - Urban Design Framework (the "UDF"). The UDF was incorporated into the Port Phillip Planning Scheme in July 2004, following a two year community consultation program.

2. CONTEXT

- 2.1. On 2 August 2004, Port Phillip Council resolved to establish the St Kilda's Edge Committee pursuant to Section 86 of the Local Government Act at a Special Council Meeting. In establishing the Committee, the Council also approved an Instrument of Delegation and Terms of Reference detailing the obligations, requirements, objectives and delegation of the Committee.
- 2.2. The Committee's membership (and terms of reference) was amended by Council resolution in November 2005 by replacing the Manager, City Strategy with the "Executive Director, responsible for the Project, or another staff member nominated by the Chief Executive Officer" on the Committee.
- 2.3. The Committee's current delegation was endorsed by Council with no change in July 2007. It is due for review again in July 2010 or as otherwise provided for in the delegation.

- 2.4. Recital 7 of the Terms of Reference require the Committee to submit an annual report to the Council on its progress and business.
- 2.5. Since September 2004, the Committee has met on 31 occasions, generally every two months. The objective and business of the Committee is the facilitation of the coordinated management and upgrade of the St Kilda foreshore. The Committee also identifies and carries out strategies for management of the St Kilda Foreshore, lobbies State Government and other authorities on matters significant to the St Kilda Foreshore in general and works to enhance accessibility to, from and around the Foreshore precinct.

3. ST KILDA'S EDGE COMMITTEE MEMBERSHIP

- 3.1. Recognising the specific need of the Committee to act as an inter-governmental and specialised body, the Structure of the Committee as detailed in the St Kilda's Edge Committee Terms of Reference provides for:

"... up to nine part-time members comprising (a) up to three independent members appointed by Council; (b) the Chief Executive Officer, for the time being, of the Council; (c) up to three Councillors appointed by the Council; (d) two State Government representatives (e) the Executive Director, responsible for the Project, or another staff member nominated by the Chief Executive Officer of the Council.

The Committee may co-opt up to two further members for any period up to twelve months each."

- 3.2. The current membership of the Committee is:
 - 3.2.1. David Spokes (Chief Executive Officer, City of Port Phillip)
 - 3.2.2. Janet Cribbes (Mayor, City of Port Phillip)
 - 3.2.3. Dick Gross (Councillor, City of Port Phillip)
 - 3.2.4. Karen Sait (Councillor, City of Port Phillip)
 - 3.2.5. David Heale (Department of Sustainability & Environment)
 - 3.2.6. Peter Watkinson (Department of Sustainability & Environment)
 - 3.2.7. Geoff Oulton (Executive Director, Community Development & Planning, City of Port Phillip)
 - 3.2.8. David Elsum (Independent Member)
 - 3.2.9. Liz Johnstone (Independent Member)
 - 3.2.10. Chris Hardman (Parks Victoria)
- 3.3. Over the past twelve months, Janet Cribbes replaced Janet Bolitho in accordance with the protocol that the Mayor sit on the Committee.
- 3.4. Chris Hardman, Regional Manager Bays & Waterways, Parks Victoria joined the Committee in May 2008 as a "further member" and provides particular skills and expertise required on key projects, in particular the St Kilda Harbour.
- 3.5. With many of the key projects beginning to come 'on line,' the Committee sought a representative of Tourism Victoria to join the Committee. Brad

Ostermeyer, General Manager, Tourism Investment is due to join the Committee at its next meeting in late July as a “further member.”

- 3.6. The Committee has resolved to review its membership to ensure the optimal skill set is in place to further its agenda. This review is due to occur in September.

4. PROJECT UPDATES

- 4.1. This section of the report provides an update to the Council on the business of the SKE Committee as it relates to 18 St Kilda’s Edge projects. In summary, five projects (28%) have been completed, eight projects (44%) are underway, and five are future projects, ‘on hold’ or no longer SKE projects (28%) – see Attachment 1.

5. COMMUNITY ENGAGEMENT / CONSULTATION

- 5.1. The SKE Committee is responsible for the communication of the key projects with the Community, and recognizes the importance of active consultation and public input in achieving successful outcomes of the various SKE Projects.

6. COMMITTEE OF MANAGEMENT

- 6.1. The St Kilda Foreshore Urban Design Framework envisages the transfer of all remaining crown land sites within the St Kilda foreshore precinct to the Council as Committee of Management. It is the expressed view of the Committee that a coordinated approach to the Management of this precinct is fundamental to the successful implementation of the UDF.
- 6.2. To date, the State Government has granted the Council with Committee of Management over the West Beach Pavilion Site, the Triangle Site and the Seabaths car park.
- 6.3. The SKE Committee has been working collaboratively with the State Government on reviewing the future possible transfer of the Sea Baths building and Luna Park to Council.

7. FUTURE CHALLENGES

- 7.1. Likely future challenges for the Committee include:
- 7.1.1. Ensuring extensive on-going community engagement regarding SKE projects;
 - 7.1.2. ensuring integration of the foreshore precinct into the wider St Kilda Activity Centre as a place for visitors and locals alike;
 - 7.1.3. ensuring on-going intergovernmental and community support for SKE projects and initiatives;
 - 7.1.4. the implementation of improvements to the St Kilda Harbour;
 - 7.1.5. maximizing opportunities and progressing the Triangle development (including the provision of an additional cultural facility in the “Linden” building;

- 7.1.6. maximizing community benefit of tourism potential and destination branding of the St Kilda foreshore;
- 7.1.7. the transfer of committee of management to Council of other sites on the St Kilda foreshore.

8. POLICY IMPLICATIONS

- 8.1. Implementation of the UDF is an important Council priority. This report covers the progress being made to date on its implementation.

9. SUSTAINABILITY IMPLICATIONS

9.1. Social

- 9.1.1. The social aspects of the UDF are being considered as the Committee considers the various matters relating to the implementation of the project.

9.2. Economic

- 9.2.1. The economic impacts of implementing the UDF are significant and relate to balancing of the cost of providing improved infrastructure across the precinct within available resources, and the capacity to improve community benefits in the precinct. The improvement of major community facilities and tourist destinations has the potential to deliver economic benefits to local businesses and residents.

9.3. Environmental

- 9.3.1. The environmental impacts being considered by the Committee include improving the natural and built resources and places, transport conditions and encouraging sustainable transport modes.

9.4. Cultural

- 9.4.1. The cultural impacts of the project are particularly important, as the project will revitalize this traditional entertainment and leisure cultural precinct and positively contribute to the City's physical and cultural heritage.

10. RESOURCE IMPLICATIONS

- 10.1. The St Kilda's Edge Project has a dedicated budget approved by the Council. A detailed budget has been presented to the SKE Committee. Income and expenditure is reviewed periodically both internally and by the Committee.
- 10.2. In accordance with the SKE Committee's terms of reference the Committee has delegation to issue contracts within the scope of its approved Council budget.
- 10.3. The budget for 07/08 is \$823,475 and includes coverage of costs due to security and site works following the Palace fire, legal costs and other costs related to staffing and the economic and social impact study. At the end of May 2008, the net position is \$17,624 over the budget due to additional

costs associated with the delivery of the project. This represents a variance of 2% and can be made up through savings elsewhere.

- 10.4. Recent, current and anticipated capital works in the St Kilda Activity Centre (including St Kilda foreshore, Acland and Fitzroy Street precincts) is in excess of \$17mill.
- 10.5. Attachment 2 provides a summary of projects in the five year capital works program, current to May 2008.

11. INTERNAL CONSULTATION

- 11.1. Internal consultation has been extensive and has ranged across all areas and through many departments of Council.

12. EXTERNAL CONSULTATION

- 12.1. External consultation is dependent on the scope and size of a particular project.
- 12.2. Extensive community consultation has occurred over a long period including development of the UDF, the planning scheme amendment process and consideration of the Triangle development. This consultation resulted in many changes to the Triangle development.
- 12.3. Community consultation will occur in the near future with the exhibition of the St Kilda Harbour Masterplan. This project is being lead by Parks Victoria.
- 12.4. Pursuant to the Local Government Act, the SKE Committee is required to publish future meeting details. The scheduled future SKE meetings are:

Date		Location	Time
23 July 2008	Wednesday	Function Room, St Kilda Town Hall	2.30 pm – 4.30 pm
17 September 2008	Wednesday	Function Room, St Kilda Town Hall	1.00 pm – 3.00 pm
25 November 2008	Tuesday	Function Room, St Kilda Town Hall	1.00 pm – 3.00 pm
21 January 2009	Wednesday	Function Room, St Kilda Town Hall	1.00 pm – 3.00 pm
18 March 2009	Wednesday	Function Room, St Kilda Town Hall	1.00 pm – 3.00 pm

13. COMMUNICATIONS

- 13.1. Key communication messages are:
 - 13.1.1. The SKE committee remains active and effective;
 - 13.1.2. Significant progress has been made in implementing the various opportunities and projects outlined in the UDF;

- 13.1.3. Of the 18 identified projects, 28% have been completed, 44% are underway, and 28% are future projects, 'on hold' or are no longer SKE projects.

14. CONCLUSION

- 14.1. Implementation of the UDF has been significantly progressed since the inception of the St Kilda's Edge Committee. Key milestones in the implementation of the Triangle Site Project, Foreshore Promenade and Fitzroy Street Connections have been achieved.
- 14.2. The membership of the Committee as outlined in this report allows for an inter-governmental and specialised body with the expertise necessary to further the implementation of the UDF.

15. RECOMMENDATION

That the Strategy and Policy Review Committee recommend that Council resolve to

- 15.1. That Council note the significant progress to date on the implementation of the St Kilda Foreshore Urban Design Framework.
- 15.2. That Council endorse the current membership of the St Kilda's Edge Committee.
- 15.3. That the Council receive a further annual report on the business of the St Kilda's Edge Committee in July 2009, and in the mean time, receive reports from the St Kilda's Edge Committee on any matters of significance to the Council.

ATTACHMENT 1 - SKE PROJECT STATUS

PROJECT	DESCRIPTION	STATUS
1. St Kilda foreshore promenade and pier entry	Improved paths for cycling, walking and rollerblading along the entire length of the St Kilda foreshore and particularly to streamline movement at the St Kilda Pier entry.	Stage 1 (SeaBaths), 2 (Stokehouse + SLSC), 3 (Triangle entry) & 6 (Timber fringe) completed. Anticipated project practical completion 7/08 (Pier Entry to SeaBaths, Donovans to Brookes Jetty).
2. Shakespeare Grove	Linear urban plaza to provide better visual and pedestrian connection between Acland Street and the foreshore	Broad concept plan developed. Low priority project and on hold.
3. Luna Park Interchange (Carlisle/Acland intersection)	Tram stop works and urban design solution to ease congestion for vehicles and improve pedestrian access through and around the intersection.	Project underway. Schematic design completion expected 1/09
4. Triangle site development	Centrepiece of the development will be the 3,000 seat Palais Theatre, refurbished to heritage guidelines. New major event spaces The Palais Forecourt and Catani Steps will be linked to the rest of the site by a series of lanes, promenades and walkways rambling through eating and drinking spaces, art installations, entertainment venues, retail outlets and open grassy spaces.	EOI and tender process completed; Development Agreement executed; Development Plan conditional approval obtained.
5. West Beach Pavilion	Renovate and extend the West beach Pavilion to provide beach orientated facilities, including restaurant and tearoom, kiosk/take-away services, exhibition space, beach related retail and public amenities.	Approval letter to commence construction granted. Works anticipated to begin 7/08. Anticipated completion and opening 1/09.
6. St Kilda Skate Park	Provision of a skate park in St Kilda.	No longer SKE project.
7. St Kilda harbour	A safer vibrant harbour with improved wave attenuation, additional moorings and public recreational facilities	Masterplan completed. Exhibition of masterplan imminent.
8. St Kilda Pier kiosk	Reconstruction of the fire-destroyed heritage building	Project completed.
9. Marina Reserve	Earthworks, tree planting and extension of the	Stage One completed. No immediate further works

	bike/pedestrian path,	proposed.
10. Vineyard Restaurant	Upgrade to bring into line with contemporary standard while retaining its quirky charm and character.	Project Completed.
11. Veg Out	popular community garden and arts studio site, open to the public, will remain in its current location	Project Completed.
12. Catani Gardens	The vision set by Carlo Catani in the early 1900s for the gardens will be reflected in the landscape via the masterplan implementation.	Master Plan completed. Substantive works completed.
13. Esplanade fence / Upper Esplanade public realm	Besser block wall along the Upper Esplanade will be replaced with a fence more suited to its foreshore setting.	Future project.
14. Fitzroy Street Connections	The intersection where Fitzroy Street meets the Upper Esplanade and Jacka Boulevard will be reshaped making it possible to cross directly between Fitzroy Street and the Catani Gardens. A new tram stop will be created to make tram travel easier and safer.	Planning approval obtained 5/08. Design development underway. Anticipated construction commencement 9/08. Anticipated project practical completion 2/09
15. Upper Esplanade tram improvement works	New tram stop to be created to make tram travel easier and safer.	Future project – informed by Fitzroy Street Connections & Luna Park Interchange.
16. Alfred Square	Improvement to the park and surrounds, aesthetically, historically and contextually for passive recreation.	Future project. Low priority.
17. Club buildings, kiosks, toilet blocks and other structures	The St Kilda's Edge plan aims to return foreshore land to open space over the next 20 years, ensuring fewer, better used facilities remain.	Feasibility study underway re St Kilda SLSC. On-going management and monitoring.
18. Solar system art installation	Art installation from St Kilda to Port Melbourne foreshore.	Completion anticipated 9/08.

Attachment 2 – St Kilda's Edge - CAPITAL WORKS 5-YEAR CAPITAL WORKS PLAN SUMMARY

Previous and current capital works program in the St Kilda Edge precinct, Current as of 20 May 2008:

Triangle Site

Catani Gardens Master plan Implementation

Marina Reserve Master plan Implementation

O'Donnell Gardens Paving

Catani Gardens Arch Rehabilitation

Foreshore Promenade (\$8,400,000)

St Kilda Entertainment Precinct Pedestrian Signage System

Foreshore Connections - Cleve Space (\$3,480,000)

Foreshore Connections – Jacka Blvd Bike Lanes (\$300,000)

Catani Gardens Play Space and Picnic Area Upgrade

St Kilda Harbour

West Beach Promenade Balustrade

West Beach Pavilion, - landscaping only

A W Walker House

Acland/Carlisle Street intersection