



Governance Rules

Made by City of Port Phillip:
Adoption Date



Please consider
the environment
before printing



Consider carefully how
the information in this
document is transmitted

GOVERNANCE RULES

Introduction

1. Nature of Rules

These are the Governance Rules of **City of Port Phillip**, made in accordance with section 60 of the *Local Government Act 2020*.

2. Date of Commencement

These Governance Rules commence on 1 September 2020.

3. Contents

These Governance Rules are divided into the following Chapters:

Chapter	Name
Chapter 1	Governance Framework
Chapter 2	Meeting Procedure for Council Meetings
Chapter 3	Meeting Procedure for Delegated Committees
Chapter 4	Meeting Procedure for Community Asset Committees
Chapter 5	Disclosure of Conflicts of Interest
Chapter 6	Miscellaneous
Chapter 7	Use of the Common Seal
Chapter 8	Election Period Policy

4. Definitions

In these Governance Rules, unless the context suggests otherwise the following words and phrases mean:

Act means the *Local Government Act 2020*.

Chief Executive Officer includes an Acting Chief Executive Officer.

Community Asset Committee means a Community Asset Committee established under section 65 of the Act.

Council means Port Phillip City Council.

Council meeting has the same meaning as in the Act.

Delegated Committee means a Delegated Committee established under section 63 of the Act.

Mayor means the Mayor of *Council*.

these Rules means these Governance Rules.

Chapter 1 – Governance Framework

1. Context

These Rules should be read in the context of and in conjunction with:

- (a) the overarching governance principles specified in section 9(2) of the *Act*; and
- (b) the following documents adopted or approved by *Council*:
 - Code of Conduct for Councillors
 - Code of Conduct for Council Staff
 - Public Transparency Policy
 - Election Period Policy

2. Decision Making

- (a) In any matter in which a decision must be made by *Council* (including persons acting with the delegated authority of *Council*), *Council* must consider the matter and make a decision:
 - (i) fairly, by giving consideration and making a decision which is balanced, ethical and impartial; and
 - (ii) on the merits, free from favouritism or self-interest and without regard to irrelevant or unauthorised considerations
- (b) *Council* must, when making any decision to which the principles of natural justice apply, adhere to the principles of natural justice (including, without limitation, ensuring that any person whose rights will be directly affected by a decision of *Council* is entitled to communicate their views and have their interests considered).

Chapter 2 – Meeting Procedure for Council Meetings

Contents

Part A – Introduction	1
1. Title	1
2. Purpose of this Chapter	1
3. Definitions and Notes.....	1
Part B – Election of Mayor	2
4. Election of the <i>Mayor</i>	2
5. Method of Voting.....	2
6. Determining the election of the <i>Mayor</i>	2
7. Election of Deputy Mayor and Chairs of Delegated Committees	4
8. Appointment of Acting Mayor	4
Part C – Meetings Procedure	5
Division 1 – Notices of Meetings and Delivery of Agendas	5
9. Dates and Times of Meetings Fixed by <i>Council</i>	5
10. Alter Meeting Dates	5
11. Meetings Not Fixed by <i>Council</i>	5
12. Notice of Meeting.....	5
13. Apologies and absences.....	6
Division 2 – Quorums	6
14. Inability to Obtain a Quorum.....	6
15. Inability To Maintain A Quorum	7
16. Adjourned Meetings.....	7
17. Cancellation or Postponement of a Meeting	7
Division 3 – Business of Meetings	8
18. Agenda and the Order of Business	8
19. Change To Order Of Business	8
20. Urgent Business	8
Division 4 – Motions and Debate	8
21. Councillors May Propose <i>Notices Of Motion</i>	8
22. Notice Of Motion.....	9
23. Chair's Duty	9
24. Introducing A Motion or an Amendment.....	10
25. Right Of Reply	10
26. Moving An Amendment	10
27. Who May Propose An Amendment	11
28. How Many Amendments May Be Proposed.....	11
29. An Amendment Once Carried	11
30. Foreshadowing Motions.....	11
31. Withdrawal Of Motions.....	11
32. Separation Of Motions.....	11
33. <i>Chair</i> May Separate Motions or move en bloc	12
34. Priority of address.....	12
35. Motions In Writing	12
36. Repeating Motion and/or Amendment.....	12
37. Debate Must Be Relevant To The Motion	12
38. Withdrawal of Remark	12
39. Addressing the Meeting.....	13
40. Right to Ask Questions	13
Division 5 – Procedural Motions	13
41. Procedural Motions.....	13

Division 6 – Rescission Motions.....	16
42. Notice of Rescission	16
43. If Lost	17
44. If Not Moved	17
45. May Be Moved By Any Councillor	17
Division 7 – Points of Order	17
46. <i>Chair</i> To Decide	17
47. <i>Chair</i> May Adjourn To Consider	17
48. Procedure For Point Of Order	17
49. Valid Points Of Order	18
Division 8 –Question Time.....	18
50. Public Question Time.....	18
51. Councillor Question Time	19
Division 9 – Petitions and Joint Letters	20
52. Petitions and Joint Letters	20
Division 10 – Voting	21
53. How Motion Determined	21
54. Casting Vote	22
55. Silence	22
56. Recount	22
57. By Show Of Hands	22
58. Procedure For A Division.....	22
59. No Discussion Once Declared.....	23
Division 11 – Minutes	23
60. Confirmation of Minutes.....	23
61. No Debate on Confirmation Of Minutes.....	24
62. Deferral Of Confirmation Of Minutes	24
63. Form and Availability of Minutes.....	25
Division 12 – Behaviour.....	26
64. Public Addressing The Meeting.....	26
65. <i>Chair</i> May Remove	26
66. <i>Chair</i> may adjourn disorderly meeting.....	26
67. Removal from Chamber.....	27
Division 13 – Additional Duties.....	27
68. The <i>Chair</i> 's Duties And Discretions.....	27
69. The Chief Executive Officer's duties.....	27
70. Councillors and members of Delegated Committees duties	27
Division 14 – Suspension of Meeting Procedures	28
71. Suspension of Meeting Procedures.....	28
Division 15 – Miscellaneous	28
72. Meetings to be open to the public unless specified circumstances apply	28
73. Chief Executive Officer statement	29
74. Live streaming and recording	29
75. Conditions of entry to a Council meeting.....	30
76. Meetings Conducted Remotely	30
77. Procedure not provided in this Chapter.....	31

Part A – Introduction

1. Title

This Chapter will be known as the "Meeting Procedures".

2. Purpose of this Chapter

The purpose of this Chapter is to:

- 2.1 provide for the election of the Mayor and any Deputy Mayor;
- 2.2 provide for the appointment of any Acting Mayor; and
- 2.3 provide for the procedures governing the conduct of *Council meetings*.

3. Definitions and Notes

3.1 In this Chapter:

"*agenda*" means the notice of a meeting setting out the business to be transacted at the meeting;

"*absolute majority*" means the number of Councillors which is greater than half the total number of the Councillors of the Council;

"*Chair*" means the Chairperson of a meeting and includes a Councillor who is appointed by resolution to chair a meeting under section 61(3) of the Act;

"*minutes*" means the collective record of proceedings of *Council*;

"*municipal district*" means the municipal district of *Council*;

"*notice of motion*" means a notice setting out the text of a motion, which it is proposed to move at the next relevant meeting;

"*notice of rescission*" means a *notice of motion* to rescind a resolution made by *Council*;

"*Reports by Councillor Delegates*" means a verbal or written report to Council on the activities of a committee or external body by a Councillor who is the appointed delegate to that internal committee or external body;

"*sealing schedule*" means a listing of documents (and supporting information) requiring a resolution of Council to affix the common seal of Council;

"*written*" includes duplicated, lithographed, photocopied, printed and typed, and extends to both hard copy and soft copy form, and *writing* has a corresponding meaning.

- 3.2 Introductions to Parts, headings and notes are explanatory notes and do not form part of this Chapter. They are provided to assist understanding.

Part B – Election of Mayor

Introduction: This Part is concerned with the annual election of the *Mayor*. It describes how the *Mayor* is to be elected.

4. Election of the *Mayor*

4.1.1 The *Chief Executive Officer* must facilitate the election of the *Mayor* in accordance with these Rules and the provisions of the *Act*.

4.1.2 **Mayoral Term**

A Mayor is to be elected no later than one month after the date of a general election.

Before the election of the Mayor, Council must determine by resolution whether the Mayor is to be elected for a 1 year or a 2 year term.

- If the Mayor is elected for a 1-year term, the next election of the Mayor must be held on a day that is as close to the end of the term as is reasonably practicable.
- If the Mayor is to be elected for a 2-year term, the next election of the Mayor must be held on a day that is as close to the end of the term as is reasonably practicable.

A Mayor is to be elected within one month after any vacancy in the office of Mayor occurs. A Councillor elected to fill a vacancy caused other than by the expiration of a term serves the remaining period of the previous Mayor's term.

4.1.3 The order of business at the Council meeting to elect the Mayor is to be determined by the Chief Executive Officer.

4.1.4 Upon being elected, the Mayor may make a ceremonial speech. The purpose of the ceremonial Mayoral speech is to outline priorities for the year ahead based on the adopted Council Plan.

5. **Method of Voting**

The election of the *Mayor* must be carried out by a show of hands.

6. **Determining the election of the *Mayor***

6.1 The *Chief Executive Officer* must invite nominations for the office of *Mayor*.

6.2 Any nominations for the office of *Mayor* must be:

- 6.2.1 made verbally by a Councillor present at the meeting; and
- 6.2.2 seconded by another Councillor.

6.3 Once nominations for the office of *Mayor* have been received, the following provisions will govern the election of the *Mayor*:

- 6.3.1 if there is only one nomination, the candidate nominated must be declared to be duly elected;
- 6.3.2 if there is more than one nomination, the Councillors present at the meeting must vote for one of the candidates;
- 6.3.3 in the event of a candidate receiving an *absolute majority* of the votes, that candidate is declared to have been elected;
- 6.3.4 in the event that no candidate receives an *absolute majority* of the votes, and it is not resolved to conduct a new election at a later date and time, the candidate with the fewest number of votes must be declared to be a defeated candidate. The Councillors present at the meeting must then vote for one of the remaining candidates;
- 6.3.5 if one of the remaining candidates receives an absolute majority of the votes, that candidate is duly elected. If none of the remaining candidates receives an absolute majority of the votes, the process of declaring the candidates with the fewest number of votes a defeated candidate and voting for the remaining candidates must be repeated until one of the candidates receives an absolute majority of the votes. That candidate must then be declared to have been duly elected;
- 6.3.6 in the event of two or more candidates having an equality of votes and one of them having to be declared:
- (a) a defeated candidate; and
 - (b) duly elected
- the declaration will be determined by lot.
- 6.3.7 if a lot is conducted, the *Chief Executive Officer* will have the conduct of the lot and the following provisions will apply:
- (a) each candidate will draw one lot;
 - (b) the order of drawing lots will be determined by the alphabetical order of the surnames of the Councillors who received an equal number of votes except that if two or more such Councillors' surnames are identical, the order will be determined by the alphabetical order of the Councillors' first names; and
 - (c) as many identical items as there are Councillors who received an equal number of votes must be placed in a receptacle. If the lot is being conducted to determine who is a defeated candidate, the word "Defeated" shall be written on one of the items, and the Councillor who draws the item with the word "Defeated" written on it must be declared the defeated candidate (in which event a further vote must be taken on the remaining candidates unless there is only one candidate remaining, in which case that candidate will be declared to have been duly elected).

7. Election of Deputy Mayor and Chairs of Delegated Committees

Any election for:

7.1 any office of Deputy Mayor; or

7.2 Chair of a *Delegated Committee*

will be regulated by Rules 4-6 (inclusive) of this Chapter, as if the reference to the:

7.3 *Chief Executive Officer* is a reference to the *Mayor*; and

7.4 *Mayor* is a reference to the Deputy Mayor or the Chair of the *Delegated Committee* (as the case may be).

8. Appointment of Acting Mayor

If *Council* has not established an office of Deputy Mayor and it becomes required to appoint an Acting Mayor, it can do so by:

8.1 resolving that a specified Councillor be so appointed; or

8.2 following the procedure set out in Rules 5 and 6 (inclusive) of this Chapter, at its discretion.

Part C – Meetings Procedure

Introduction: This Part is divided into a number of Divisions. Each Division addresses a distinct aspect of the holding of a meeting. Collectively, the Divisions describe how and when a meeting is convened, when and how business may be transacted at a meeting.

Division 1 – Notices of Meetings and Delivery of Agendas

9. Dates and Times of Meetings Fixed by Council

Subject to Rule 11, *Council* must from time to time fix the date, time and place of all *Council meetings*.

10. Alter Meeting Dates

Council may change the date, time and place of any *Council meeting* which has been fixed by it and must provide reasonable notice of the change to the public.

The *Chief Executive Officer*, after consultation with the *Mayor*, in the case of an administrative matter or an emergency situation, may alter the date, time or location of a *Council meeting* by giving such notice to the Councillors and the public as is practicable.

11. Meetings Not Fixed by Council

11.1 The *Mayor* or at least 3 Councillors may by a *written* notice call a *Council meeting*.

11.2 The notice must specify the date and time of the *Council meeting* and the business to be transacted.

11.3 The *Chief Executive Officer* must convene the *Council meeting* as specified in the notice.

11.4 Unless all Councillors are present and unanimously agree to deal with any other matter, only the business specified in the *written* notice can be transacted at the *Council meeting*.

12. Notice of Meeting

12.1 A notice of meeting, incorporating or accompanied by an *agenda* of the business to be dealt with (except in the case of a meeting called under Rule 11), must be delivered or sent electronically to every Councillor for all *Council meetings* at least 48 hours before the meeting.

12.2 Notwithstanding sub-Rule 12.1, a notice of meeting need not be delivered or sent electronically to any Councillor who has been granted leave of absence unless the Councillor has requested the *Chief Executive Officer* in *writing* to continue to give notice of any meeting during the period of his or her absence.

12.3 Reasonable notice of each *Council meeting* must be provided to the public. *Council* may do this:

12.3.1 for *meetings* which it has fixed by preparing a schedule of meetings annually, twice yearly or from time to time, and arranging

publication of such schedule in a newspaper generally circulating in the *municipal district* either at various times throughout the year, or prior to each such *Council meeting*; and

- 12.3.2 for any meeting by giving notice on its website and:
- (a) in each of its Customer Service Centres; and/or
 - (b) in at least one newspaper generally circulating in the *municipal district*.

13. Apologies and absences

13.1 Councillors who are unable to attend a meeting may submit an apology:

- (a) In writing to the *Chair*, who will advise the meeting: or
- (b) By seeking another Councillor to submit it at the meeting on their behalf.

13.2 An apology submitted to a meeting will be recorded in the minutes.

13.3 A Councillor intending to take a leave of absence should submit it in writing to the Mayor.

13.3.1 The Mayor will seek to have any leave of absence request received included in the agenda of the next Council meeting.

13.3.2 A leave of absence not included in a Council meeting agenda may still be considered by Council if a written request has been received by the Mayor prior to the meeting.

13.3.3 Council will not unreasonably withhold its approval of a leave of absence request.

13.4 A Councillor who has not submitted an apology or had a leave of absence approved who is not in attendance at a Council or Delegated Committee meeting will be recorded as absent.

Division 2 – Quorums

14. Inability to Obtain a Quorum

If after 30 minutes from the scheduled starting time of any *Council meeting*, a quorum cannot be obtained:

- 14.1 the meeting will be deemed to have lapsed;
- 14.2 the *Mayor* must convene another *Council meeting*, the *agenda* for which will be identical to the *agenda* for the lapsed meeting; and
- 14.3 the *Chief Executive Officer* must give all Councillors *written* notice of the meeting convened by the *Mayor*.

15. Inability To Maintain A Quorum

- 15.1 If during any *Council meeting*, a quorum cannot be maintained then Rule 14 will apply as if the reference to the meeting is a reference to so much of the meeting as remains.
- 15.2 Sub-Rule 15.1 does not apply if the inability to maintain a quorum is because of the number of Councillors who have a conflict of interest in the matter to be considered.
- 15.2.1 If Council cannot maintain a quorum because of the number of Councillors who have a conflict of interest in a decision in regard to a matter then the Council must consider whether the decision can be made by dealing with the matter in an alternative manner, which may include—
- (a) resolving to split the matter into 2 or more separate parts, so that a quorum can be maintained for each separate part; or
 - (b) making prior decisions on component parts of the matter at a meeting for which a quorum can be maintained, before deciding the overall matter at a meeting for which a quorum can be maintained.
- 15.2.2 If Council is unable to use an alternative manner, the Chief Executive Officer must defer the matter to and work out an appropriate way to manage consideration of the matter.

16. Adjourned Meetings

- 16.1 The *Chair* or *Council* may adjourn any meeting to another date or time but cannot in the absence of disorder or a threat to the safety of any Councillor or member of Council staff adjourn a meeting in session to another place.
- 16.2 Except where a *Council meeting* is adjourned to a time that is later on the same day, the *Chief Executive Officer* must give *written* notice to each Councillor of the date, time and place to which the meeting stands adjourned and of the business remaining to be considered.
- 16.3 If it is impracticable for the notice given under sub-Rule 16.2 to be in *writing*, the *Chief Executive Officer* must give notice to each Councillor by telephone or in person.
- 16.4 A *Council meeting* cannot be adjourned for a period exceeding 21 days from the date of the adjournment.
- 16.5 The *agenda* for a *Council meeting* will include notice that a *Council meeting* may have a short break approximately every two hours or at the *Chair's* discretion.

17. Cancellation or Postponement of a Meeting

- 17.1 The *Chief Executive Officer* may, in the case of an administrative matter or emergency necessitating the cancellation or postponement of a *Council meeting*, cancel or postpone a *Council meeting*.

Division 3 – Business of Meetings

18. Agenda and the Order of Business

- 18.1 The *agenda* for and the order of business for a *Council meeting* is to be determined by the *Chief Executive Officer* so as to facilitate and maintain open, efficient and effective processes of government.
- 18.2 In doing so, the *Chief Executive Officer* will be guided by the following Order of Business:
- (a) Welcome and Acknowledgement of Country;
 - (b) Apologies;
 - (c) Confirmation of the Minutes of previous meetings;
 - (d) Declarations of conflicts of interest;
 - (e) Sealing schedule;
 - (f) Petitions and Joint Letters;
 - (g) Public Question Time;
 - (h) Councillor Question Time;
 - (i) Presentation of reports;
 - (j) Notices of Motion;
 - (k) Reports by Councillor delegates;
 - (l) Urgent Business;
 - (m) Confidential Matters

19. Change To Order Of Business

Once an *agenda* has been sent to Councillors, the order of business for that *Council meeting* may be altered with the consent of *Council*.

The *Chair*, at their discretion, may change the order of business within “Presentation of Reports” to consider items where there is public interest.

The *Chief Executive Officer* with the consent of the *Chair*, and a Councillor with the leave of *Council*, can at any time after the *agenda* has been distributed remove or add any matter to it and give such notice as is practicable.

20. Urgent Business

If the *agenda* for a *Council meeting* makes provision for urgent business, business cannot be admitted as urgent business other than by resolution of *Council* and only then if it:

- 20.1 relates to or arises out of a matter which has arisen since distribution of the *agenda*; and
- 20.2 cannot safely or conveniently be deferred until the next *Council meeting*.

Division 4 – Motions and Debate

21. Councillors May Propose Notices Of Motion

Councillors may ensure that an issue is listed on an *agenda* by lodging a *Notice of Motion*.

22. Notice Of Motion

- 22.1 A *notice of motion* must be in *writing* signed by a Councillor, and be lodged with or sent to the *Chief Executive Officer* by 3pm on the day that is at least seven days prior to the next scheduled *Council meeting* to allow sufficient time for inclusion of the *notice of motion* in agenda papers for a *Council meeting* and to give each Councillor advance notice of such *notice of motion*.
- 22.2 The *Chief Executive Officer* may reject any *notice of motion* which:
- 22.2.1 is vague or unclear in intention
 - 22.2.2 it is beyond *Council's* power to pass; or
 - 22.2.3 if passed would result in *Council* otherwise acting invalidly
- but must:
- 22.2.4 give the Councillor who lodged it an opportunity to amend it prior to rejection, if it is practicable to do so; and
 - 22.2.5 notify in *writing* the Councillor who lodged it of the rejection and reasons for the rejection.
- 22.3 The full text of any *notice of motion* accepted by the *Chief Executive Officer* must be included in the *agenda*.
- 22.4 The *Chief Executive Officer* must cause all notices of motion to be numbered, dated and entered in the notice of motion register in the order in which they were received.
- 22.5 Except by leave of *Council*, each *notice of motion* before any meeting must be considered in the order in which they were entered in the notice of motion register.
- 22.6 If a Councillor who has given a *notice of motion* is absent from the meeting or fails to move the motion when called upon by the *Chair*, any other Councillor may move the motion.
- 22.7 If a *notice of motion* is not moved at the *Council meeting* at which it is listed, it lapses.

23. Chair's Duty

Any motion which is determined by the *Chair* to be:

- 23.1 defamatory;
- 23.2 objectionable in language or nature;
- 23.3 vague or unclear in intention;
- 23.4 outside the powers of *Council*; or

23.5 irrelevant to the item of business on the *agenda* and has not been admitted as urgent, or purports to be an amendment but is not,

must not be accepted by the *Chair*.

24. Introducing A Motion or an Amendment

The procedure for moving any motion or amendment is:

24.1 the mover must state the motion without speaking to it;

24.2 the motion must be seconded and the seconder must be a Councillor other than the mover. If a motion is not seconded, the motion lapses for want of a seconder;

24.3 if a motion or an amendment is moved and seconded the *Chair* must ask:
"Does the mover wish to speak to the motion or amendment?"

24.4 after the mover has addressed the meeting, the seconder may address the meeting;

24.5 after the seconder has addressed the meeting (or after the mover has addressed the meeting if the seconder does not address the meeting,) the *Chair* must invite debate by calling on any Councillor who wishes to speak to the motion, providing an opportunity to alternate between those wishing to speak against the motion and those wishing to speak for the motion; and

24.6 if, after the mover has addressed the meeting, the *Chair* has invited debate and no Councillor speaks to the motion, then the *Chair* must put the motion to the vote.

25. Right Of Reply

25.1 The mover of a motion, including an amendment, has a right of reply to matters raised during debate.

25.2 After the right of reply has been taken but subject to any Councillor exercising his or her right to ask any question concerning or arising out of the motion, the motion must immediately be put to the vote without any further discussion or debate.

26. Moving An Amendment

26.1 Subject to sub-Rule 26.2 a motion which has been moved and seconded may be amended by leaving out or adding words. Any added words must be relevant to the subject of the motion.

26.2 A motion to confirm a previous resolution of *Council* cannot be amended.

26.3 An amendment must not be directly opposite, or substantially contrary to, the motion.

27. Who May Propose An Amendment

- 27.1 An amendment may be proposed or seconded by any Councillor, except the mover or seconder of the original motion.
- 27.2 Any one Councillor cannot move more than two amendments in succession.

28. How Many Amendments May Be Proposed

- 28.1 Any number of amendments may be proposed to a motion but only one amendment may be accepted by the *Chair* at any one time.
- 28.2 No second or subsequent amendment, whether to the motion or an amendment of it, may be taken into consideration until the previous amendment has been dealt with.

29. An Amendment Once Carried

- 29.1 If the amendment is carried, the motion as amended then becomes the motion before the meeting, and the amended motion must then be put.
- 29.2 The mover of the original motion retains the right of reply to that motion.

30. Foreshadowing Motions

- 30.1 At any time during debate a Councillor may foreshadow a motion so as to inform *Council* of the intention to move a motion at a later stage in the meeting, but this does not extend any special right to the foreshadowed motion.
- 30.2 A motion foreshadowed may be prefaced with a statement that in the event of a particular motion before the *Chair* being resolved in a certain way, a Councillor intends to move an alternative or additional motion.
- 30.3 The *Chief Executive Officer* or person taking the minutes of the meeting is not expected to record foreshadowed motions in the minutes until the foreshadowed motion is formally moved.
- 30.4 The *Chair* is not obliged to accept foreshadowed motions.

31. Withdrawal Of Motions

- 31.1 Before any motion is put to the vote, it may be withdrawn by the mover and seconder with the leave of *Council*.
- 31.2 If the majority of Councillors objects to the withdrawal of the motion, it may not be withdrawn.

32. Separation Of Motions

Where a motion contains more than one part, a Councillor may request the *Chair* to put the motion to the vote in separate parts.

33. Chair May Separate Motions or move en bloc

- 33.1 The *Chair* may decide to put any motion to the vote in several parts.
- 33.2 The *Chair* may allow items to be moved and seconded en bloc, which means putting a group of motions together and taking a single vote to pass the group of motions.

34. Priority of address

In the case of competition for the right to speak, the *Chair* must decide the order in which the Councillors concerned will be heard.

35. Motions In Writing

- 35.1 The *Chair* may require that a complex or detailed motion be in writing.
 - 35.1.1 A Councillor wishing to move an alternate motion other than an officer's recommendation, must submit their alternate motion in writing. A Councillor wishing to move an alternate motion must, at the least, read out the proposed changes to the original officer recommendation.
- 35.2 The *Chair* may adjourn the meeting while the motion is being *written* or *Council* may defer the matter until the motion has been *written*, allowing the meeting to proceed uninterrupted.

36. Repeating Motion and/or Amendment

The *Chair* may request the person taking the minutes of the *Council meeting* to read the motion or amendment to the meeting before the vote is taken.

37. Debate Must Be Relevant To The Motion

- 37.1 Debate must always be relevant to the motion before the Chair, and, if not, the *Chair* must request the speaker to confine debate to the motion.
- 37.2 If after being requested to confine debate to the motion before the Chair, the speaker continues to debate irrelevant matters, the *Chair* may direct the speaker to not speak further in respect of the motion then before the Chair.
- 37.3 A speaker to whom a direction has been given under sub-Rule 37.2 must comply with that direction.

38. Withdrawal of Remark

- 38.1.1 Whenever any Councillor at any *Council meeting* makes use of any expression or remark that is disorderly or capable of being applied offensively to any other Councillor, officer or member of the public, the Councillor may be required by the *Chair* to withdraw the expression or remark and to make a satisfactory apology to the meeting.
- 38.1.2 The *Chair* may require a Councillor to withdraw any remark that is defamatory, indecent, abusive or offensive in language or substance.
- 38.1.3 A Councillor required to withdraw a remark must do so immediately without qualification or explanation.

39. Addressing the Meeting

If the *Chair* so determines:

- 39.1 any person addressing the *Chair* must refer to the *Chair* as:
 - 39.1.1 Mayor; or
 - 39.1.2 Chair; or
 - 39.1.3 Madam Mayor; or
 - 39.1.4 Mr Mayor; or
 - 39.1.5 Madam Chair; or
 - 39.1.6 Mr Chair;
 as the case may be;
- 39.2 all Councillors, other than the *Mayor*, must be addressed as
Cr(name).

40. Right to Ask Questions

- 40.1 A Councillor may, when no other Councillor is speaking, ask any question concerning or arising out of the motion or amendment before the Chair.
- 40.2 The *Chair* has the right to limit questions and direct that debate be commenced or resumed.

Division 5 – Procedural Motions

41. Procedural Motions

- 41.1 Unless otherwise prohibited, a procedural motion may be moved at any time and must be dealt with immediately by the *Chair*.
- 41.2 Procedural motions require a seconder.
- 41.3 Notwithstanding any other provision in this Chapter, procedural motions must be dealt with in accordance with the following table:

PROCEDURAL MOTIONS TABLE

Procedural Motion	Form	Mover & Seconder	When Motion Prohibited	Effect if Carried	Effect if Lost	Debate Permitted on Motion
1. Adjournment of debate to later hour and/or date	That this matter be adjourned to *am/pm and/or *date	Any Councillor who has not moved or seconded the original motion or otherwise spoken to the original motion	(a) During the election of a <i>Chair</i> ; (b) When another Councillor is speaking	Motion and amendment is postponed to the stated time and/or date	Debate continues unaffected	Yes
2. Adjournment of debate indefinitely	That this matter be adjourned until further notice	Any Councillor who has not moved or seconded the original motion or otherwise spoken to the original motion	(a) During the election of a <i>Chair</i> ; (b) When another Councillor is speaking; (c) When the matter is one in respect of which a call of the <i>Council</i> has been made for that meeting in accordance with section 85 of the <i>Act</i> ; or (d) When the motion would have the effect of causing <i>Council</i> to be in breach of a legislative requirement	Motion and any amendment postponed but may be resumed at any later meeting if on the agenda	Debate continues unaffected	Yes

Procedural Motion	Form	Mover & Secunder	When Motion Prohibited	Effect if Carried	Effect if Lost	Debate Permitted on Motion
3. The closure	That the motion be now put	Any Councillor who has not moved or seconded the original motion or otherwise spoken to the original motion	During nominations for <i>Chair</i>	Motion or amendment in respect of which the closure is carried is put to the vote immediately without debate of this motion, subject to any Councillor exercising his or her right to ask any question concerning or arising out of the motion	Debate continues unaffected	No

DRAFT

Division 6 – Rescission Motions

42. Notice of Rescission

- 42.1 A Councillor may propose a *notice of rescission* provided:
- 42.1.1 it has been signed and dated by at least two Councillors;
 - 42.1.2 the resolution proposed to be rescinded has not been acted on; and
 - 42.1.3 the *notice of rescission* is delivered to the *Chief Executive Officer* within 24 hours of the resolution having been made setting out -
 - (a) the resolution to be rescinded; and
 - (b) the meeting and date when the resolution was carried.

It should be remembered that a notice of rescission is a form of notice of motion. Accordingly, all provisions in this Chapter regulating notices of motion equally apply to notices of rescission.

- 42.2 A resolution will be deemed to have been acted on if:
- 42.2.1 its contents have or substance has been communicated in *writing* to a person whose interests are materially affected by it; or
 - 42.2.2 a statutory process has been commenced
- so as to vest enforceable rights in or obligations on *Council* or any other person.
- 42.3 The *Chief Executive Officer* or an appropriate member of Council staff must defer implementing a resolution which:
- 42.3.1 has not been acted on; and
 - 42.3.2 is the subject of a *notice of rescission* which has been delivered to the *Chief Executive Officer* in accordance with sub-Rule 42.1.3,
- unless deferring implementation of the resolution would have the effect of depriving the resolution of efficacy.

By way of example, assume that, on a Monday evening, Council resolves to have legal representation at a planning appeal to be heard on the following Monday. Assume also that, immediately after that resolution is made, a Councillor lodges a notice of motion to rescind that resolution. Finally, assume that the notice of rescission would not be dealt with until the next Monday evening (being the evening of the day on which the planning appeal is to be heard).

In these circumstances, deferring implementation of the resolution would have the effect of depriving the resolution of efficacy. This is because the notice of rescission would not be debated until after the very thing contemplated by the resolution had come and gone. In other words, by the time the notice of rescission was dealt with the opportunity for legal representation at the planning appeal would have been lost.

Sub-Rule 42.3 would, in such circumstances, justify the Chief Executive Officer or an appropriate member of Council staff actioning the resolution rather than deferring implementation of it.

43. If Lost

If a motion for rescission is lost, a similar motion may not be put before *Council* for at least one month from the date it was last lost, unless *Council* resolves that the *notice of motion* be re-listed at a future meeting.

44. If Not Moved

If a motion for rescission is not moved at the meeting at which it is listed, it lapses.

45. May Be Moved By Any Councillor

A motion for rescission listed on an *agenda* may be moved by any Councillor present but may not be amended.

Division 7 – Points of Order

46. Chair To Decide

The *Chair* must decide all points of order by stating the provision, rule, practice or precedent which the *Chair* considers applicable to the point raised without entering into any discussion or comment.

The decision of the Chair in respect of a Point of Order will be final and will not be open for discussion.

47. Chair May Adjourn To Consider

47.1 The *Chair* may adjourn the meeting to consider a point of order but otherwise must rule on it as soon as it is raised.

47.2 All other questions before the meeting are suspended until the point of order is decided.

48. Procedure For Point Of Order

A Councillor raising a point of order must:

48.1 state the point of order; and

48.2 state any section, Rule, paragraph or provision relevant to the point of order

before resuming his or her seat.

49. Valid Points Of Order

A point of order may be raised in relation to:

- 49.1 a motion, which, under Rule 23, or a question which, under Rule 50, should not be accepted by the *Chair*;
- 49.2 a question of procedure; or
- 49.3 on the grounds that a **statement** is:
 - (a) contrary to these Rules;
 - (b) an act of disorder or conduct in contravention of the Councillor Code of Conduct;
 - (c) defamatory;
 - (d) irrelevant to the matter before Council;
 - (e) an error of fact;
 - (f) outside Council's power; or
 - (g) frivolous or vexatious.

Rising to express a difference of opinion or to contradict a speaker is not a point of order.

Division 8 –Question Time

50. Public Question Time

- 50.1 There must be a public question time at every *Council meeting* fixed under Rule 9 to enable members of the public to submit questions to *Council*.
- 50.2 Sub-Rule 50.1 does not apply during any period when a meeting is closed to members of the public in accordance with section 66(2) of the *Act*.
- 50.3 Questions submitted to *Council* must be:
 - 50.3.1 in *writing*, state the name and address of the person submitting the question and generally be in a form approved or permitted by *Council*; and
 - 50.3.2 submitted to Council prior to 4pm on the day of the *Council meeting*.
- 50.3.3 Members of the public can ask questions on general matters other than those relating to a topic that is on the *agenda*. Questions may be asked of Council and may not be directed to individual Councillors.

- 50.4 The *Chair* or a member of Council staff nominated by the *Chair* may read to those present at the meeting a question which has been submitted in accordance with this Rule.
- 50.5 A question may be disallowed by the *Chair* if the *Chair* determines that it:
- 50.5.1 relates to a matter outside the duties, functions and powers of *Council*;
 - 50.5.2 is defamatory, indecent, abusive, offensive, irrelevant, trivial or objectionable in language or substance;
 - 50.5.3 deals with a subject matter already answered;
 - 50.5.4 is aimed at embarrassing a Councillor or a member of Council staff;
 - 50.5.5 relates to a matter which will be, or is likely to be, considered in a closed meeting;
 - 50.5.6 relates to any matter which *Council* considers would prejudice *Council* or any person.
- 50.6 Any question which has been disallowed by the *Chair* must be made available to any other Councillor upon request.
- 50.7 A Councillor, through the *Chair*, may ask clarifying questions of a member of the public who has spoken or of officers in respect to issues raised by the member of the public. The *Chair* has the right to limit the number of clarifying questions asked by Councillors.
- 50.8 Like questions may be grouped together and a single answer provided.
- 50.9 The *Chair* may nominate an Officer to respond to a question.
- 50.10 An officer may require a question to be put on notice. If a question is put on notice, a *written* copy of the answer will be sent to the person who asked the question and made available on Council's website.
- 50.11 *The Chief Executive Officer* may advise *Council* that the reply to a question should be given in a meeting closed to members of the public. *The Chief Executive Officer* must state briefly the reason why the reply should be so given and, unless *Council* resolves to the contrary, the reply to such question must be so given.

51. Councillor Question Time

- 51.1 There must be a Councillor question time at every *Council meeting* fixed under Rule 9 to enable Councillors to ask questions of officers without notice.
- 51.2 Councillors are encouraged to submit their questions in *writing* prior to 4pm on the day of the *Council meeting* to enable officers appropriate time to prepare a response.

- 51.3 The *Chair* may disallow a question of officers if the *Chair* believes that:
- (a) the question is defamatory, indecent, abusive, offensive, irrelevant, trivial or objectionable in language or substance;
 - (b) the question is repetitive and deals with a subject matter that has already been answered;
 - (c) the question is aimed at embarrassing an officer or any other person;
 - (d) the question relates to a matter which will be, or is likely to be, considered in a closed meeting;
 - (e) the question relates to a matter beyond the powers or functions of Council.
- 51.4 The *Chair* may call for an officer to respond to any questions raised by Councillors. The officer may take a question on notice. If a Councillor question is taken on notice, a written copy of the response will be sent, as a minimum, to the Councillor who asked the question and the question and the officer response will also be placed on Council's website.

Division 9 – Petitions and Joint Letters

52. Petitions and Joint Letters

- 52.1 A petition or joint letter must be lodged with the Chief Executive Officer at least seven days prior to the Council meeting at which it is to be considered to allow inclusion into the agenda.
- 52.2 It is incumbent on every Councillor presenting a petition or joint letter to be acquainted with the contents of that petition or joint letter, and to ascertain that it does not contain language disrespectful to *Council*.
- 52.3 If a Councillor is presenting a petition or joint letter to *Council*, the Councillor must:
- 52.3.1 write or otherwise record their name at the beginning of the petition or joint letter; and
 - 52.3.2 confine to a statement of the persons from whom it comes, the number of signatories to it, the material matters expressed in it and the text of the statement or request.
- 52.4 Every petition or joint letter presented to *Council* must be in *writing* (other than pencil), typing or printing, contain the request of the petitioners or signatories and be signed by at least 5 people.
- 52.5 Every petition or joint letter must be signed by the persons whose names are appended to it by their names or marks, and, except in cases of incapacity or sickness, by no one else and the address of every petitioner or signatory must be clearly stated.
- 52.6 Any signature appearing on a page which does not bear the text of the whole of the petition or request may not be considered by *Council*.

- 52.7 Every page of a petition or joint letter must be a single page of paper and not be posted, stapled, pinned or otherwise affixed or attached to any piece of paper other than another page of the petition or joint letter.
- 52.8 The *Chief Executive Officer* may accept electronic petitions received via online websites if he or she is satisfied that the petition is authentic and from a legitimate website and provided that the electronic petition has been closed and a copy has been forwarded to Council.
- 52.9 If a petition or joint letter relates to an operational matter, *Council* must refer it to the *Chief Executive Officer* for consideration.
- 52.10 Nothing in this clause shall prevent the *Chief Executive Officer* from determining that a petition or joint letter that does not fully comply this Rule will be submitted to a *Council meeting* for consideration. However, any petition or joint letter that materially does not comply with this Rule will not be accepted by the *Chief Executive Officer*.
- 52.11 Only the wording of the request and the number of signatories will be included in the *agenda* for a *Council meeting*.
- 52.12 If the petition or joint letter relates to any item already on the *agenda* for the *Council meeting* at which the petition or joint letter is submitted, the *Chair* may decide that the *Petition* or joint letter will be dealt with in conjunction with that agenda item.
- 52.13 If the petition or joint letter relates to:
- (a) a planning matter which is the subject of a public notification process under the *Planning and Environment Act 1987*; or
 - (b) a statutory matter which is the subject of a community engagement process,
- the petition or joint letter will be treated as a joint submission in relation to the planning matter or the statutory matter (as the case may be).
- 52.14 A petition or joint letter may nominate a person to whom a reply must be sent, but if no person is nominated or if it is not obvious who the intended contact person is, Council will reply to the first signatory who appears on the petition or joint letter.

Division 10 – Voting

53. How Motion Determined

- 53.1 To determine a motion before a meeting, the *Chair* must first call for those in favour of the motion and then those opposed to the motion, and must then declare the result to the meeting.
- 53.2 The question is determined in the affirmative by a majority of the Councillors present at a meeting at the time the vote is taken voting in favour of the question.

53.3 For the purpose of determining the result of a vote, a Councillor present at the meeting who does not vote (abstains) is to be taken to have voted against the question.

54. Casting Vote

54.1 In the event of a tied vote, the *Chair* must exercise a casting vote, **except** in the case of:

54.1.1 The election of a Mayor or a Deputy Mayor;

54.1.2 A vote to declare the office of Mayor or Deputy Mayor vacant; or

54.1.3 A vote subject to clause 54.2.

54.2 In the event that a vote is tied as a result of a Councillor/s present at the meeting who does not vote (abstains) and is taken to have voted against the question, the *Chair* cannot exercise a casting vote.

55. Silence

Voting must take place in silence.

56. Recount

The *Chair* may direct that a vote be recounted so that the *Chair* may be satisfied of the result.

57. By Show Of Hands

Voting on any matter is by show of hands.

58. Procedure For A Division

58.1 Immediately after any question is put to a meeting and before the next item of business has commenced, a Councillor may call for a division.

58.2 When a division is called for, the vote already taken must be treated as set aside and the division shall decide the question, motion or amendment.

58.3 When a division is called for, the *Chair* must:

58.3.1 first ask each Councillor wishing to vote in the affirmative to raise a hand and, upon such request being made, each Councillor wishing to vote in the affirmative must raise a hand. The *Chair* must then state, and the Chief Executive Officer or any authorised officer must record, the names of those Councillors voting in the affirmative; and

58.3.2 then ask each Councillor wishing to vote in the negative to raise a hand and, upon such request being made, each Councillor wishing to vote in the negative must raise a hand. The *Chair* must then state, and the *Chief Executive Officer* or any *authorised officer* must record, the names of those Councillors voting in the negative.

58.3.3 The *Chair* must then declare the result.

59. No Discussion Once Declared

Once a vote on a question has been taken, no further discussion relating to the question is allowed unless the discussion involves:

- 59.1 a Councillor requesting, before the next item of business is considered, that their opposition to a resolution be recorded in the minutes or a register maintained for that purpose; or
- 59.2 foreshadowing a *notice of rescission* where a resolution has just been made, or a positive motion where a resolution has just been rescinded.

For example, Rule 59 would allow some discussion if, immediately after a resolution was made, a Councillor foreshadowed lodging a notice of rescission to rescind that resolution.

Equally, Rule 59 would permit discussion about a matter which would otherwise be left in limbo because a notice of rescission had been successful. For instance, assume that Council resolved to refuse a planning permit application. Assume further that this resolution was rescinded.

Without a positive resolution – to the effect that a planning permit now be granted – the planning permit application will be left in limbo. Hence the reference, in sub-Rule 59.2, to discussion about a positive motion were a resolution has just been rescinded.

Division 11 – Minutes

60. Confirmation of Minutes

- 60.1 At every *Council meeting* the minutes of the preceding meeting(s) must be dealt with as follows:
 - 60.1.1 a copy of the minutes must be delivered to each Councillor no later than 48 hours before the meeting;
 - 60.1.2 if no Councillor indicates opposition, the minutes must be declared to be confirmed;
 - 60.1.3 if a Councillor indicates opposition to the minutes:
 - (a) the item(s) objected to must be specified;
 - (b) the objected item(s) must be considered separately and in the order in which they appear in the minutes;
 - (c) the Councillor objecting must move accordingly without speaking to the motion;
 - (d) the motion must be seconded;
 - (e) the *Chair* must ask:

"Is the motion opposed?"

- (f) if no Councillor indicates opposition, then the *Chair* must declare the motion carried without discussion and then ask the second of the questions described in sub-Rule 60.1.3(k);
- (g) if a Councillor indicates opposition, then the *Chair* must call on the mover to address the meeting;
- (h) after the mover has addressed the meeting, the seconder may address the meeting;
- (i) after the seconder has addressed the meeting (or after the mover has addressed the meeting if the seconder does not address the meeting), the *Chair* must invite debate by calling on any Councillor who wishes to speak to the motion, providing an opportunity to alternate between those wishing to speak against the motion and those wishing to speak for the motion;
- (j) if, after the mover has addressed the meeting, the *Chair* invites debate and no Councillor speaks to the motion, the *Chair* must put the motion; and
- (k) the *Chair* must, after all objections have been dealt with, ultimately ask:

"The question is that the minutes be confirmed" or

"The question is that the minutes, as amended, be confirmed",

and he or she must put the question to the vote accordingly;

60.1.4 a resolution of *Council* must confirm the minutes and the minutes must, if practicable, be signed by the *Chair* of the meeting at which they have been confirmed;

60.1.5 the minutes must be entered in the *minute book* and each item in the *minute book* must be entered consecutively.

61. No Debate on Confirmation Of Minutes

No discussion or debate on the confirmation of minutes is permitted except where their accuracy as a record of the proceedings of the meeting to which they relate is questioned.

62. Deferral Of Confirmation Of Minutes

Council may defer the confirmation of minutes until later in the *Council meeting* or until the next meeting if considered appropriate.

63. Form and Availability of Minutes

- 63.1 The *Chief Executive Officer* (or other person authorised by the *Chief Executive Officer* to attend the meeting and to take the minutes of such meeting) must keep minutes of each *Council meeting*, and those minutes must record:
- 63.1.1 the date, place, time and nature of the meeting;
 - 63.1.2 the names of the Councillors present and the names of any Councillors who apologised in advance for their non-attendance;
 - 63.1.3 the names of the members of Council staff present;
 - 63.1.4 any disclosure of a conflict of interest made by a Councillor, including the explanation given by the Councillor under Chapter 5;
 - 63.1.5 arrivals and departures (including temporary departures) of Councillors during the course of the meeting;
 - 63.1.6 each motion and amendment moved (including motions and amendments that lapse for the want of a seconder);
 - 63.1.7 the vote cast by each Councillor upon a division;
 - 63.1.8 the vote cast by any Councillor who has requested that his or her vote be recorded in the minutes;
 - 63.1.9 questions upon notice;
 - 63.1.10 the failure of a quorum;
 - 63.1.11 any adjournment of the meeting and the reasons for that adjournment; and
 - 63.1.12 the time at which meeting procedures were suspended and resumed.
- 63.2 The *Chief Executive Officer* must ensure that the minutes of any *Council meeting* are:
- 63.2.1 published on *Council's* website; and
 - 63.2.2 available for inspection at *Council's* office during normal business hours.
- 63.3 Nothing in sub-Rule 63.2 requires *Council* or the *Chief Executive Officer* to make public any minutes relating to a *Council meeting* or part of a *Council meeting* closed to members of the public in accordance with section 66 of the *Act*.

Division 12 – Behaviour

64. Public Addressing The Meeting

- 64.1 Members of the public do not have a right to address *Council* and may only do so with the consent of the *Chair* or by prior arrangement.
- 64.2 Any member of the public addressing *Council* must extend due courtesy and respect to *Council* and the processes under which it operates and must take direction from the *Chair* whenever called on to do so.
- 64.3 A member of the public present at a *Council meeting* must not disrupt the meeting.
- 64.4 Members of the public are encouraged to submit their intention to speak in *writing*, on the prescribed form prior to 4pm on the day of the *Council meeting* to enable officers appropriate time to administer the meeting. Notwithstanding, all requests to ask a question or make a comment on a specific agenda item must be received in writing on the prescribed form prior to Council formally considering the item.
- 64.5 A member of the public can speak for three minutes or at a longer time at the discretion of the *Chair*. The *Chair* reserves the right to limit the speaking time to two minutes for a particular item if there are five or more speakers.
- 64.6 The *Chair* may disallow questions or comments if the *Chair* believes that they are repetitive in nature.

65. Chair May Remove

- 65.1 The *Chair* may order and cause the removal of any person, who disrupts any meeting or fails to comply with a direction given under sub-Rule 64.2.

It is intended that this power be exercisable by the Chair, without the need for any Council resolution. The Chair may choose to order the removal of a person whose actions immediately threaten the stability of the meeting or wrongly threatens his or her authority in chairing the meeting.

- 65.2 The Mayor may direct a Councillor to leave a *Council meeting*, under section 19(1) of the *Local Government Act 2020* if the behaviour of the Councillor is preventing the Council from conducting its business

66. Chair may adjourn disorderly meeting

If the *Chair* is of the opinion that disorder at the *Council table* or in the gallery makes it desirable to adjourn the *Council meeting*, the *Chair* may adjourn the meeting to a later time on the same day or to some later day. In that event, the provisions of sub-Rules 16.2 and 16.3 apply.

67. Removal from Chamber

The *Chair*, or *Council* in the case of a suspension, may ask the *Chief Executive Officer* or a member of the Victoria Police to remove from the Chamber any person who acts in breach of this Chapter and whom the *Chair* has ordered to be removed from the gallery under Rule 65.

Division 13 – Additional Duties

68. The *Chair's* Duties And Discretions

In addition to the duties and discretions provided in this Chapter, the *Chair*:

- 68.1 must not accept any motion, question or statement which is derogatory, or defamatory of any Councillor, member of Council staff, or member of the community;
- 68.2 must allow the *Chief Executive Officer* the opportunity to make a statement under Rule 73; and
- 68.3 must call to order any person who is disruptive or unruly during any meeting.

69. The Chief Executive Officer's duties

- 69.1 The *Chief Executive Officer*, or delegate, may participate in the meeting to provide support to the *Chair*.
- 69.2 The *Chief Executive Officer* should:
 - (a) Immediately advise, to the best of their knowledge, if a proposed resolution or action is contrary to the law;
 - (b) Advise if there are operational, financial or risk implications arising from a proposed resolution;
 - (c) Help clarify the intent of any unclear resolution to facilitate implementation;
 - (d) On request, assist with procedural issues that may arise.

70. Councillors and members of Delegated Committees duties

- 70.1 Councillors and members of Delegated Committees contribute to good governance and decision making by:
 - (a) Seeking views of community members and reading agenda prior to the meeting;
 - (b) Demonstrating due respect and consideration to community views and the professional / expert advice provided in the agenda papers;
 - (c) Attending meetings and participating in debate and discussion;
 - (d) Demonstrating respect for the role of the Chair and the rights of other Councillors or members of Delegated Committees to contribute to the decision-making;
 - (e) Being courteous and orderly.

Division 14 – Suspension of Meeting Procedures

71. Suspension of Meeting Procedures

- 71.1 To expedite the business of a meeting, *Council* may suspend meeting procedures.

The suspension of meeting procedures should be used to enable full discussion of any issue without the constraints of formal procedure. Its purpose is to enable the formalities of meeting procedure to be temporarily disposed of while an issue is discussed.

- 71.2 The suspension of meeting procedures should not be used purely to dispense with the processes and protocol of the government of *Council*. An appropriate motion would be:

"That meeting procedure be suspended to enable discussion on....."

- 71.3 No motion can be accepted by the *Chair* or lawfully be dealt with during any suspension of meeting procedures.

- 71.4 Once the discussion has taken place and before any motions can be put, the resumption of meeting procedures will be necessary. An appropriate motion would be:

"That meeting procedures be resumed."

Division 15 – Miscellaneous

72. Meetings to be open to the public unless specified circumstances apply

- 72.1 *Council meetings* must be open to the public unless the Council considers it necessary to close the meeting to the public because a specified circumstance applies. The circumstances are—

- (a) the meeting is to consider confidential information; or
- (b) security reasons; or
- (c) it is necessary to do so to enable the meeting to proceed in an orderly manner.

- 72.2 If the circumstance specified in (b) or (c) applies, the meeting can only be closed to the public if the Council has made arrangements to enable the proceedings of the meeting to be viewed by members of the public as the meeting is being held.

- 72.3 If Council determines that a meeting is to be closed to the public to consider confidential information, the Council must record in the minutes of the meeting that are available for public inspection—

- 72.3.1 the ground or grounds for determining to close the meeting to the public by reference to the grounds specified in the definition of confidential information in section 3(1) of the *Local Government Act 2020*, being;

- (a) Council business information, information that would prejudice the Council's position in commercial negotiations if prematurely released;
- (b) security information, being information that if released is likely to endanger the security of Council property or the safety of any person;
- (c) land use planning information, being information that if prematurely released is likely to encourage speculation in land values; Part 1— Preliminary Local Government Act 2020 No. 9 of 2020
- (d) law enforcement information, being information which if released would be reasonably likely to prejudice the investigation into an alleged breach of the law or the fair trial or hearing of any person;
- (e) legal privileged information, being information to which legal professional privilege or client legal privilege applies;
- (f) personal information, being information which if released would result in the unreasonable disclosure of information about any person or their personal affairs;
- (g) private commercial information, being information provided by a business, commercial or financial undertaking that—
 - (i) relates to trade secrets; or
 - (ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage;
- (h) confidential meeting information, being the records of meetings closed to the public under section 66(2)(a);
- (i) internal arbitration information, being information specified in section 145;
- (j) Councillor Conduct Panel confidential information, being information specified in section 169;
- (k) information prescribed by the regulations to be confidential information for the purposes of this definition;
- (l) information that was confidential information for the purposes of section 77 of the Local Government Act 1989;

72.3.2 an explanation of why the specified ground or grounds applied.

73. Chief Executive Officer statement

The *Chief Executive Officer* may make a brief statement at a *Council meeting* to correct factual errors or incorrect assertions that arise during the meeting, or to clarify or provide context in respect of any statement made at the Council meeting.

74. Live streaming and recording

- 74.1 *Council meetings* are live streamed except where the meeting is closed to the public, or in the case of technical errors which prevent the meeting from being streamed.
- 74.2 Archived live streamed recordings of *Council meetings* will be retained and available for public for viewing on Council's website.

- 74.3 Members of the public will be advised by appropriate venue signage that the meeting is being live streamed and by the *Chair* in the welcome and introduction to the meeting that the cameras will film and record Councillors and some officers at the meeting but care is taken to try and not to film or record images of members of the public.
- 74.4 Council meetings may also be audio taped by authorised officers of Council for the sole purpose of assisting officers in the preparation of the *minutes*.

75. Conditions of entry to a Council meeting

- 75.1 All persons without City of Port Phillip identification may be requested to sign an attendance register prior to entering the area in which a *Council meeting* is to be, or is being, held.
- 75.2 Council may, on some or all occasions, conduct bag searches of some or all people attending Council meetings. This is done for security and safety reasons and to ensure that all who attend Council meetings are able to attend and to participate in a safe environment.
- 75.3 Members of the public cannot directly distribute any item to a Councillor. Any item must firstly be given to a Council officer who will then determine if it is appropriate to distribute the item to some or all of the Councillors.
- 75.4 Members of the public are permitted silent use of their mobile devices but are not permitted to use mobile devices for recording, talking or any usage that generates noise.
- 75.5 Members of the public cannot take photos, film or otherwise record proceedings of a *Council meeting* unless permission is granted by the *Chair* of the meeting.
- 75.6 Unless permitted by the Chair, the following items are prohibited:
- (a) Cameras;
 - (b) Posters and signs attached to sticks;
 - (c) Offensive material and / or material that unreasonably blocks the view of members of the public or access to the meeting venue; and
 - (d) Electronic audio/visual recording devices (unless authorised).
- 75.7 Council may refuse entry to a member of the public who does not comply with these conditions.

76. Meetings Conducted Remotely

If:

- 76.1 by law a meeting may be conducted electronically; and
- 76.2 *Council* decides that a meeting is to be conducted electronically,

the *Chair* may, with the consent of the meeting, modify the application of any of the Rules in this Chapter to facilitate the more efficient and effective transaction of the business of the meeting.

77. Procedure not provided in this Chapter

In all cases not specifically provided for by this Chapter, resort must be had to the Standing Orders and Rules of Practice of the Upper House of the Victorian Parliament (so far as the same are capable of being applied to *Council* proceedings).

DRAFT

Chapter 3 – Meeting Procedure for Delegated Committees

1. Meeting Procedure Generally

If *Council* establishes a *Delegated Committee*:

- 1.1 all of the provisions of Chapter 2 apply to meetings of the *Delegated Committee*; and
- 1.2 any reference in Chapter 2 to:
 - 1.2.1 a *Council meeting* is to be read as a reference to a *Delegated Committee* meeting;
 - 1.2.2 a Councillor is to be read as a reference to a member of the *Delegated Committee*; and
 - 1.2.3 the Mayor is to be read as a reference to the Chair of the *Delegated Committee*.

2. Meeting Procedure Can Be Varied

Notwithstanding Rule 1, if *Council* establishes a *Delegated Committee* that is not composed solely of Councillors:

- 2.1 *Council* may; or
- 2.2 the *Delegated Committee* may, with the approval of *Council*

resolve that any or all of the provisions of Chapter 2 are not to apply to a meeting of the *Delegated Committee*, in which case the provision or those provisions will not apply until *Council* resolves, or the *Delegated Committee* with the approval of *Council* resolves, otherwise.

Chapter 4 – Meeting Procedure for Community Asset Committees

1. Introduction

In this Chapter, “Instrument of Delegation” means an instrument of delegation made by the *Chief Executive Officer* under section 47(1)(b) of the *Act*.

2. Meeting Procedure

Unless anything in the instrument of delegation provides otherwise, the conduct of a meeting of a *Community Asset Committee* is in the discretion of the *Community Asset Committee*.

DRAFT

Chapter 5 – Disclosure of Conflicts of Interest

1. Introduction

The following Rules in this Chapter apply only upon Division 1A of Part 4 of the *Local Government Act 1989* being repealed.*

2. Definition

In this Chapter:

- 2.1 “meeting conducted under the auspices of *Council*” means a meeting of the kind described in section 131(1) of the Act, and includes a meeting referred to in Rule 1 of Chapter 6 (whether such a meeting is known as a ‘Councillor Briefing’ or by some other name); and
- 2.2 a member of a *Delegated Committee* includes a Councillor.

3. Disclosure of a Conflict of Interest at a Council Meeting

A Councillor who has a conflict of interest in a matter being considered at a *Council meeting* at which the Councillor:

- 3.1 is present must disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the *Council meeting* immediately before the matter is considered; or
- 3.2 intends to be present must disclose that conflict of interest by providing to the *Chief Executive Officer* before the *Council meeting* commences a written notice:
- 3.2.1 advising of the conflict of interest;
- 3.2.2 explaining the nature of the conflict of interest; and
- 3.2.3 detailing, if the nature of the conflict of interest involves a Councillor’s relationship with or a gift from another person, the:
- (a) name of the other person;
- (b) nature of the relationship with that other person or the date of receipt, value and type of gift received from the other person; and
- (c) nature of that other person’s interest in the matter,

and then immediately before the matter is considered at the meeting announcing to those present that the Councillor has a conflict of interest and that a written notice has been given to the *Chief Executive Officer* under this sub-Rule.

* At the time of making these Rules the date on which Division 1A of Part 4 of the *Local Government Act 1989* is expected to be repealed is 24 October 2020.

The Councillor must, in either event, leave the *Council meeting* immediately after giving the explanation or making the announcement (as the case may be) and not return to the meeting until after the matter has been disposed of.

4. Disclosure of Conflict of Interest at a Delegated Committee Meeting

A member of a *Delegated Committee* who has a conflict of interest in a matter being considered at a *Delegated Committee* meeting at which the member:

- 4.1 is present must disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the *Delegated Committee* meeting immediately before the matter is considered; or
- 4.2 intends to present must disclose that conflict of interest by providing to the *Chief Executive Officer* before the *Delegated Committee* meeting commences a written notice:
 - 4.2.1 advising of the conflict of interest;
 - 4.2.2 explaining the nature of the conflict of interest; and
 - 4.2.3 detailing, if the nature of the conflict of interest involves a member of a *Delegated Committee's* relationship with or a gift from another person the:
 - (a) name of the other person;
 - (b) nature of the relationship with that other person or the date of receipt, value and type of gift received from the other person; and
 - 4.2.4 nature of that other person's interest in the matter,and then immediately before the matter is considered at the meeting announcing to those present that the member has a conflict of interest and that a written notice has been given to the *Chief Executive Officer* under this sub-Rule.

The member of a *Delegated Committee* must, in either event, leave the *Delegated Committee* meeting immediately after giving the explanation or making the announcement (as the case may be) and not return to the meeting until after the matter has been disposed of.

5. Disclosure of a Conflict of Interest at a Community Asset Committee Meeting

A Councillor who has a conflict of interest in a matter being considered at a *Community Asset Committee* meeting at which the Councillor:

- 5.1 is present must disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the *Community Asset Committee* meeting immediately before the matter is considered; or
- 5.2 intends to present must disclose that conflict of interest by providing to the *Chief Executive Officer* before the *Community Asset Committee* meeting commences a written notice:

- 5.2.1 advising of the conflict of interest;
- 5.2.2 explaining the nature of the conflict of interest; and
- 5.2.3 detailing, if the nature of the conflict of interest involves a member of a Councillor's relationship with or a gift from another person the:
 - (a) name of the other person;
 - (b) nature of the relationship with that other person or the date of receipt, value and type of gift received from the other person; and
- 5.2.4 nature of that other person's interest in the matter,

and then immediately before the matter is considered at the meeting announcing to those present that the Councillor has a conflict of interest and that a written notice has been given to the *Chief Executive Officer* under this sub-Rule.

The Councillor must, in either event, leave the *Committee Asset Committee* meeting immediately after giving the explanation or making the announcement (as the case may be) and not return to the meeting until after the matter has been disposed of.

6. Disclosure at a Meeting Conducted Under the Auspices of Council

A Councillor who has a conflict of interest in a matter being considered by a meeting held under the auspices of *Council* at which the Councillor is present must:

- 6.1 disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the meeting immediately before the matter is considered;
- 6.2 be absent from any discussion of the matter; and
- 6.3 as soon as practicable after the meeting concludes provide to the *Chief Executive Officer* a written notice recording that the disclosure was made and accurately summarising the explanation given to those present at the meeting.

7. Disclosure by Members of Council Staff Preparing Reports for Meetings

- 7.1 A member of Council staff who, in their capacity as a member of Council staff, has a conflict of interest in a matter in respect of which they are preparing or contributing to the preparation of a Report for the consideration of a:
 - 7.1.1 *Council meeting*;
 - 7.1.2 *Delegated Committee* meeting;
 - 7.1.3 *Community Asset Committee* meeting

must, immediately upon becoming aware of the conflict of interest, provide a written notice to the *Chief Executive Officer* disclosing the conflict of interest and explaining the nature of the conflict of interest.

7.2 The *Chief Executive Officer* must ensure that the Report referred to in sub-Rule 7.1 records the fact that a member of Council staff disclosed a conflict of interest in the subject-matter of the Report.

7.3 If the member of Council staff referred to in sub-Rule 7.1 is the *Chief Executive Officer*:

7.3.1 the written notice referred to in sub-Rule 7.1 must be given to the *Mayor*, and

7.3.2 the obligation imposed by sub-Rule 7.2 may be discharged by any other member of Council staff responsible for the preparation of the Report.

8. Disclosure of Conflict of Interest by Members of Council Staff in the Exercise of Delegated Power

8.1 A member of Council staff who has a conflict of interest in a matter requiring a decision to be made by the member of Council staff as delegate must, immediately upon becoming aware of the conflict of interest, provide a written notice to the *Chief Executive Officer* explaining the nature of the conflict of interest.

8.2 If the member of Council staff referred to in sub-Rule 8.1 is the *Chief Executive Officer* the written notice must be given to the *Mayor*.

9. Disclosure by a Member of Council Staff in the Exercise of a Statutory Function

9.1 A member of Council staff who has a conflict of interest in a matter requiring a statutory function to be performed under an Act by the member of Council staff must, upon becoming aware of the conflict of interest, immediately provide a written notice to the *Chief Executive Officer* explaining the nature of the conflict of interest.

9.2 If the member of Council staff referred to in sub-Rule 9.1 is the *Chief Executive Officer* the written notice must be given to the *Mayor*.

10. Retention of Written Notices

The *Chief Executive Officer* must retain all written notices received under this Chapter for a period of three years.

Chapter 6 – Miscellaneous

1. Informal Meetings of Councillors

If there is a meeting of Councillors that:

- 1.1 is scheduled or planned for the purpose of discussing the business of *Council* or briefing Councillors;
- 1.2 is attended by at least one member of Council staff; and
- 1.3 is not a *Council meeting*, *Delegated Committee* meeting or *Community Asset Committee* meeting

the *Chief Executive Officer* must ensure that a summary of the matters discussed at the meeting are:

- (a) tabled at the next convenient *Council meeting*; and
- (b) recorded in the minutes of that *Council meeting*.

2. Confidential Information

- 2.1 If, after the repeal of section 77(2)(c) of the *Local Government Act 1989*, the *Chief Executive Officer* is of the opinion that information relating to a meeting is confidential information within the meaning of the *Act*, he or she may designate the information as confidential and advise Councillors and/or members of Council staff in writing accordingly.
- 2.2 Information which has been designated by the *Chief Executive Officer* as confidential information within the meaning of the *Act*, and in respect of which advice has been given to Councillors and/or members of Council staff in writing accordingly, will be presumed to be confidential information.

Chapter 7 – Use of the Common Seal

1. Use of Common Seal

- 1.1 The purpose of this Part is to regulate the use of the Common Seal and to prohibit the unauthorised use of the Common Seal or use of any device resembling the Common Seal.
- 1.2 The Chief Executive Officer must keep the Common Seal in safe custody at all times.
- 1.3 Council's Common Seal must only be used with the authority of Council granted either generally or specifically and every document to which the Common Seal is affixed must be signed jointly by the Mayor and the Chief Executive Officer.
- 1.4 Subject to clause 1.3, the sealing clause shall be:

THE COMMON SEAL of Port Phillip City Council was hereunto affixed in the presence of:

Mayor

Chief Executive Officer

- 1.5 A person must not use the Common Seal or any device resembling the Common Seal without the authority of Council.

Chapter 8 – Election Period Policy

DRAFT